

# Fairness and Equalities Impact Assessment (FEIA)

This is an integrated Impact Assessment which aims to ensure Newport City Council makes decisions which are fair, take account of relevant evidence, and seek to secure the best outcomes for our communities. **An FEIA should be used to inform the first steps of decision-making, at concept stage, not when a decision is already made, or at the point when it cannot be influenced.** This impact assessment considers our legislative responsibilities under:

- The Equality Act (2010), including the Socio-economic Duty
- The Wellbeing of Future Generations (Wales) Act (2015)
- The Welsh Language (Wales) Measure (2011)

The FEIA process is not intended to prevent decisions being made, but to ensure we have considered their potential impact. An FEIA also helps us to focus on how we can reduce any negative impacts, and provides us with evidence that we have met our legal duties.

*For support to complete your FEIA, please contact the [Connected Communities Team](#)*

## What do we mean by Fairness?

The Newport Fairness Commission is an independent body which advises the council on the best use of resources and powers to achieve the fairest outcomes for local people. The Fairness Commission has established four **Principles of Fairness** which should be considered as part of any decisions that the council make – the questions below are useful to reflect on before you start your FEIA.

<b>Equity</b>	Are people being treated in a consistent way, whilst acknowledging their differences (for example, need, barriers to accessing services)?
	Will the gap between those with more, and those with less be reduced?
	Have the interests of different groups affected (including minority or disadvantaged communities) been taken into account?
<b>Priority</b>	Have the needs of the most disadvantaged and vulnerable across the city been given priority?
	Have you considered possible indirect consequences for minority/disadvantaged communities when other priorities are directing decisions?
<b>Inclusion</b>	Will the voices of all those affected by your decision be heard?
	Are people able to participate in and shape a service, as well as receiving it?
	Have you considered the impact of your decision on the relationship between communities, and the spaces they share?
<b>Communication</b>	Are decisions being made transparently and consistently?
	How will decisions be communicated to people who are affected in a clear way, with the opportunity for feedback?

## Part 1: Identification

Name of person completing the FEIA	
Role of person completing the FEIA	
Date of completion	<b>13.01.2022</b>
Head of Service who has approved this FEIA	<b>Mr Paul Jones</b>

### 1. What is being assessed? *(Please double click on the relevant box(es) (X) and select 'checked' as appropriate)*

- X New or revised policies, practices or procedures (which modify service delivery or employment practices)
- Service review or re-organisation proposals which affect the community and/or staff
- Efficiency or saving proposals
- Setting budget allocations for new financial year and strategic financial planning
- Decisions affecting service users, employees or the wider community including (de)commissioning or revising services
- New project proposals affecting staff, communities or access to the built environment
- Public events
- Local implementation of National Strategy/Plans/Legislation
- Strategic directive and intent, including those developed at Regional Partnership Boards and Public Service Boards
- Medium to long term plans (for example, corporate plans, development plans, service delivery and improvement plans)
- Setting objectives (for example, well-being objectives, equality objectives, Welsh language strategy)
- Major procurement and commissioning decisions
- Decisions that affect the ability (including external partners) to offer Welsh language opportunities and services
- Other *please explain in the box below:*

## 2. Please describe the overall aims, objectives and intended outcomes of your decision

Public Spaces Protection Orders (PSPO) specify areas where activities take place which are or is likely be detrimental to the local community's quality of life and public health. The order impose restrictions on how people may use specified areas.

The Anti-Social Behaviour, Crime and Policing Act 2014 which came in to effect in October 2014, introduced the Public Spaces Protection Order (PSPO). The Act repeals Dog Control Orders, Gating Orders and alcohol Designated Public Places Orders. Newport has a number of dog control orders on sensitive sites in addition to by-laws on parks and open spaces. Many of these are now out of date and all need to be replaced under the new legislation.

There was a three year time limit for local authorities to replace these existing orders with one or more PSPO(s). We therefore propose to review all such orders which were in place in Newport and achieve consistency across all publically accessible sites owned and managed by the Council.

### **What is a Public Spaces Protection Order?**

A PSPO is designed to prevent individuals or groups committing anti-social behaviour in a public space where the behaviour is having, or is likely to have, a detrimental effect on the quality of life of those in the locality; be persistent or of a continuing nature; and be unreasonable. The power to make an Order rests with local authorities, in consultation with the Police, Police and Crime Commissioner and other relevant bodies who may be impacted.

The Council can make a PSPO on any public space within its own area. The definition of public space is wide and includes any place to which the public or any section of the public has access, on payment or otherwise, as of right or by virtue of express or implied permission, for example a shopping centre. There are particular considerations for registered common land, town or village greens and open access land. The maximum length of a PSPO is three years.

When making a PSPO, the Council must have particular regard to the rights of freedom of expression and freedom of assembly set out in the European Convention on Human Rights. Consideration of a Public Spaces Protection Order will take place where there is material evidence of anti-social behaviour. Assessments will commonly include reports to the police, and various Council teams and partner agencies.

Restrictions and requirements are set by the local authority and can be blanket restrictions or requirements, or can be targeted against certain behaviour by certain groups at certain times. They can restrict access to public spaces (including certain types of highway) where that route is being used to commit anti-social behaviour.

Orders can be enforced by a police officer, police community support officer and council officers. A breach of the Order is a criminal offence and can be dealt with through the issuing of a Fixed Penalty Notice of up to £100, or a prosecution via the courts which can result in a level 3 fine, £1000.

Public Spaces Protection Orders (PSPO) specify areas where activities take place which are or may be detrimental to the local community's quality of life and public health. The order impose restrictions on how people may use specified areas.

This order will cover issues such as the control of dogs on public sites including dog fouling, putting dogs on leads and excluding dogs from specified zones or sites.

*In summary the order:*

- **Excludes dogs from:**
  - enclosed children's play areas
  - specific coastal areas and beaches at certain times of year
  - specific sporting or recreational facilities at certain times of the year
  
- **Requires dogs to be kept under close control or/and on a leads within:**
  - City Council churchyards and cemeteries on a lead
  - Countryside or coastal sites as directed
  - Sites designated for nature conservation and protection as directed
  - Along cycleways and Active Travel routes as directed

In Council managed parks dogs can be off lead if under control, and must be on a lead if not, or if asked to do so by a Council officer/police etc.

- **Requires dog owners to remove dog faeces forthwith**
  - This applies to any land to which is open to air and to which the public have access
  - To carry a suitable receptacle to collect and dispose of dog faeces

- **Requires dog owners to put their dog on a lead when directed to do so by an authorised officer or by appropriate signage on site.**
  - This will apply to any public land where a dog is considered to be out of control or causing alarm and or distress (including parks)
- **At council managed and public parks dogs can be off lead if under control, but must be put on lead if causing a nuisance or asked to do so by a Police Officer or Council Officer.**

**3. Who are the main stakeholders who may be impacted by your decision and what data do you hold on them? Consider communities of place (people who live in the same geographic area) and communities of interest (people who share particular characteristics but may live in different geographic areas). Stakeholders may include residents, local businesses, community groups, staff or partners.**

#### Evidence

Following a number of customer complaints which had been recorded by the City Contact Centre, it was apparent there is a City wide issue concerning the exercising of dogs and dog waste Within Newport. Copies of such complaints have been attached as an appendix to the initial report which was present to Scrutiny on 8<sup>th</sup> June 2021.

An online public consultation ran using the '*Common Place*' platform, for a period from 18<sup>th</sup> November – 24<sup>th</sup> December 2021 with a copy of the consultation document and all of the relevant maps being available to view online. The consultation was promoted through the City Council's website, social media platforms and through the displaying of banners and notices in key areas.

In addition, to the above specific letters were sent to known stakeholders, interested parties and partners to try and encourage as much feedback as possible. Such parties include those who have raised concerns and complaints regarding dog fouling, the exercising of dogs on and off leads across various Council sites, including cemeteries and parks.



## Part 2: Engagement

When completing this section, you need to consider whether you have sufficient information about the views and experiences of people who your decision will impact upon. If you don't, you may need to undertake a period of engagement/consultation before continuing. An FEIA is a live document, so can be updated with consultation findings, and amended as needed during the decision-making process.

The council has a duty to consult and engage with people who may experience inequalities as a result of your decision. This includes people **who share Protected Characteristics** (age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation) and people who **have lived experience of socio-economic disadvantage**. The council's Youth Promise also requires us to ensure **all young people in Newport are listened to and included in decisions affecting them**.

The council also has a duty to ensure that any consultation is available bilingually (in Welsh as well as English), and you may like to consider any other community languages that are spoken by people who may be impacted by your decision. Below are some questions that should be included in any public consultation relating to a decision which may impact on the use of Welsh language in Newport:

1. Do you believe that the proposed decision/policy will have a positive or negative effect on opportunities to use the Welsh language?
2. If you think it will have a negative effect, what steps could we take to lessen or remove this and improve positive effects?
3. Do you believe that the proposed decision/policy will treat the Welsh language less favourably than the English language?

### 1. How have you engaged with people who may be affected by your decision (the stakeholders you have identified)?

We have engaged with as many individuals and groups as possible, where known who may be impacted or affected by this decision through various methods; email, letter, poster/banner displays, advertising on website and social media platforms A list of known stakeholders directly consulted are listed above.

An online public consultation run using the 'Common Place' platform, for a period from 18<sup>th</sup> November – 24<sup>th</sup> December 2021 with a copy of the consultation document and all of the relevant maps being available to view online. The consultation was promoted through the City Councils website, social media platforms and through the displaying of banners and notices in key areas.

On 22<sup>nd</sup> November 2021 a meeting was held with the Muslim community lead by the Strategic Director; Environment & Sustainability. During this meeting members of the community raised concerns about dogs urinating and defecating on loved ones graves. Concerns were also raised that is greatly disrespecting for any person or dog to stand on a grave, with a request being made that a fence could be erected around the Muslim burial blocks restricting access. Erecting a fence around a burial block

would not be practical for a maintenance and operational practice. Currently blocks must be accessible in order to top-up sunken graves, cut grass using a ride/stand on machine, and to dig graves which may be pre-purchased. The introduction of the PSPO of insisting that dogs are exercised on a lead, would ensure better control of a dog ensuring that it does not urinate or defecate on any persons grave or memorial.

In addition, to the above specific letters were sent to know stakeholders, interested parties and partners to try and encourage as much feedback as possible. Such parties include those who have raised concerns and complaints regarding dog fouling, the exercising of dogs on and off leads. **Locations of Banners and Posters:**

Site Name	Signage
Allt-yr-yn Play Area	Poster
Baneswell Mouse Garden Play Area	Poster
Barrack Hill Play Area	Poster
Beechwood Park Lower	Banner
Beechwood Top Play Area	Banner
Belle Vue Park Play Area	Banner
Bettws Lane Play Area	Banner
Bideford Road Play Area	Poster
Broadmead Play Area	Poster
Cambrian Close Play Area	Poster
Camelia Drive Play Area	Poster
Castleglas (Maesglas Crescent) Play Area	Poster
Cefn Wood Play Area	Poster
Centerary Park (Langstone)	Poster
Clifton Pk Play Area	Banner
Cold Bath Road Play Area	Banner
Cowshed Lane Junior Play Area	Poster
Crindau Play Area	Banner
Delphinium Drive	Poster
Duffryn Play Area	Poster



East field Play Area	Poster
Edward German Play Area	Poster
Fort View Play Area	Poster
Gaer Play Area	Poster
Glaswlch Play Area	Poster
Glebelands Play Area	Banner
Grove Park Play Area	Poster
Home Farm Play Area	Poster
Humber Close Play Area	Poster
Jubilee Gardens Play Area	Poster
Kelly Road Play Area	Poster
Light House Road Play Area	Poster
Livale Walk	Poster
Llewellyn Grove Play Area	Poster
Lysaghts Play Area	Banner
Moorland Park Play Area	Poster
Nash Play Area	Poster
NISV Tennis Centre	Poster
Oliver Road Play Area	Poster
Parry Drive Play Area	Poster
Pencarn Duffryn Play Area	Poster
Penkin Hill Play Area	Poster
Penny Crescent Play Area	Poster
Pill Teenager Play Area	Poster
Playford Crescent Play Area	Poster
Poppy Park (Langstone)	Poster
Radnor Road Play Area	Poster
Renoir Play Area	Poster
Rhiwderin Chapel Terrace	Poster
Rhiwderin Community Centre	Poster

Ringland Play Area	Poster
Roman Way Play Area	Poster
Ruperra Play Area	Poster
Shaftesbury Park	Poster
Somerton Play Area	Poster
Sorrel Drive Play Area	Poster
Stelvio Park Play Area	Poster
Thompson Avenue Play Area	Poster
Tone Close Play Area	Poster
Tredegar Park Play Area	Banner
Tredegar Park Skate Area	Poster
Turner Street Play Area	Poster
Underwood Junior Play Area	Poster
Waltwood Drive Play Area	Poster
Westfield Caerleon Play Area	Poster
Westfield Malpas Outdoor Gym	Poster
Westfield Malpas Play Area	Poster
Christchurch Car Park	Banner
Christchurch Cemetery	Banner
St Woolos Cemetery	Banner
Underwood Cemetery	Banner
Caerleon Cemetery	Banner

***Specific Stakeholders Who Received Written Notification Re: The Consultation***

***Funeral Directors & Stonemasons***

<b>Company Name</b>	<b>Date Sent</b>
Tovey Brothers	18/11/2021
TJ Davies	18/11/2021
Mike Ryan	18/11/2021

Albert Hicks	18/11/2021
philip toms	18/11/2021
Co-Op	18/11/2021
White Rose	18/11/2021
Madina Mosque	18/11/2021
Arthur Peakes	18/11/2021
Philip Blatchley	18/11/2021
E J Herberts	18/11/2021
Ws Moore	18/11/2021
white Dove	18/11/2021
Mossfords	18/11/2021
hengoes memorials	18/11/2021
petersons	18/11/2021
Prestige Memorials	18/11/2021
Green Willows	18/11/2021
Gwent Memorials	18/11/2021
National Funeral Directors Ass.	18/11/2021

***Religious Organisations***

<b>Company Name</b>	<b>Email Address</b>	<b>Date Sent</b>
Church In Wales	Online website submission - no email address on site to use. Messaged to tell them about the consultation	18/11/2021
Catholic Church in Wales	Online website submission - no email address on site to use. Messaged to tell them about the consultation	18/11/2021
Methodist Church in Wales	Online website submission - no email address on site to use. Messaged to tell them about the consultation	18/11/2021

Muslim Council  
Wales

[info@muslimcouncilwales.org.uk](mailto:info@muslimcouncilwales.org.uk)

18/11/2021

### ***Sporting Organisations***

<b>Company Name</b>	<b>Date Sent</b>
Sport Wales	18/11/2021
FAW	18/11/2021
WRU	18/11/2021
Cricket Wales	18/11/2021
Newport & District Running Club	18/11/2021
Newport Harriers	18/11/2021
Fixture Secretary Youth Football	18/11/2021
Fixture Secretary Newport & District	18/11/2021
AC Pontymister AFC	19/11/2021
Albion Rovers AFC	19/11/2021
Caerleon AFC	19/11/2021
Caerleon Town AFC	19/11/2021
Coed Eva Athletic AFC	19/11/2021
Croesyceiliog Athletic	19/11/2021
Cromwell Youth AFC	19/11/2021
Cwmbran Celtic	19/11/2021
Cwmcarn Athletic AFC	19/11/2021
Lliswerry FC	19/11/2021
Lucas Cwmbran AFC	19/11/2021
Machen Athletic AFC	19/11/2021
Newport Civil Service	19/11/2021
Newport Corinthians AFC	19/11/2021

Newport Eagles AFC	19/11/2021
Pill YMCA AFC	19/11/2021
Pontnewydd United AFC	19/11/2021
River Usk AFC	19/11/2021
Rogerstone AFC	19/11/2021
Spencer Youth & Boys AFC	19/11/2021
Griag Villa Dino FC	19/11/2021
Newport Saints AFC	19/11/2021
Llanyrafon AFC	19/11/2021
Mill Street Dynamo FC	19/11/2021
Newport City AFC	19/11/2021
Marshfiels	19/11/2021
Greenmeadow FC	19/11/2021
Newport Sparta FC	19/11/2021
Alway FC	19/11/2021
Court Farm FC	19/11/2021
Newport HSOB	19/11/2021
Hartridge RFC	19/11/2021
Caerlen RFC Youth	19/11/2021
Caerleon RFC	19/11/2021
Malpas RFC	19/11/2021
St Julians HSOB	19/11/2021
Pill Harriers	19/11/2021
Newport Saracens	19/11/2021
St Joesphs RFC	19/11/2021
Whiteheads RFC	19/11/2021
Albion Rovers	19/11/2021
Caerleon Junior Youth	19/11/2021
Cromwell Youth	19/11/2021
Duffryn Wanderers	19/11/2021
Graig Villa Dino	19/11/2021

Malpas United	19/11/2021
Newport City	19/11/2021
Newport Civil Service Youth	19/11/2021
Newport Corinthians	19/11/2021
Newport Saints	19/11/2021
Pill YMCA	19/11/2021
Riverside Rovers	19/11/2021
Rogerstone Rangers	19/11/2021
Spencer's JFC	19/11/2021
Tredegar Park Wolfpack	19/11/2021
Caldicot Castle JFC	19/11/2021
Caldicot Town	19/11/2021
Caerwent JFC	19/11/2021
Chepstow Garden City	19/11/2021
Chepstow Town FC	19/11/2021
Gilwern Athletic AFC	19/11/2021
Monmouth Town JFC	19/11/2021
Raglan Football Club	19/11/2021
Undy AFC	19/11/2021

***Other Organisations***

<b>Company Name</b>	<b>Date Sent</b>
The Kennel Club	18/11/2021
Dogs Trust	18/11/2021
RSPCA	18/11/2021
Newport City Council Kennels	18/11/2021
Friends of NCC Kennels	18/11/2021
Friends of Newport Ornamental Parks	19/11/2021
Belle Vue Café	19/11/2021

Beechwood Café	19/11/2021
Lliswerry Pond	19/11/2021
NRW	19/11/2021
Ramblers (south east wales)	19/11/2021
British Horse Society	19/11/2021

**2. What do you know about the views or experiences of people who may be affected by your decision?**

The graph below provides a breakdown on the number of persons within each ward who took part in the PSPO consultation.

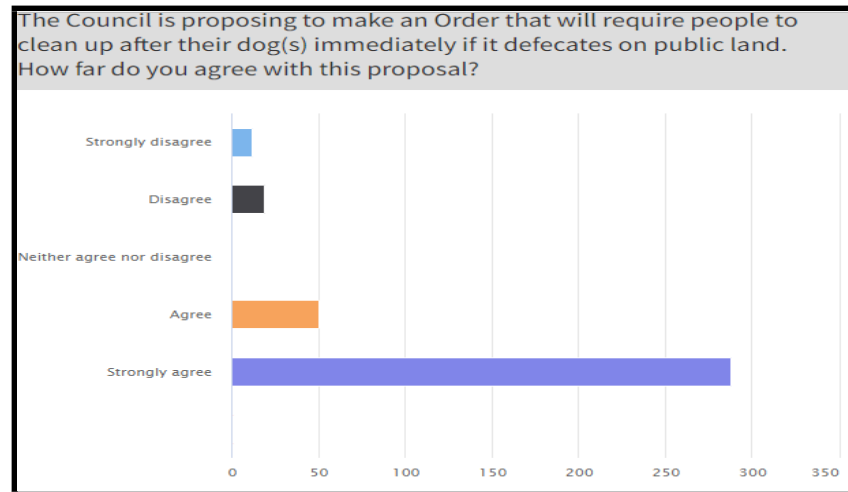
We have only reviewed the completed responses of which there were 335 respondents who took part, who left a total of 370 comments. Respondents had the opportunity to leave questions to each ward survey.

The highest feedback came from Caerleon with 66 respondents. Lowest engagement was within Pillgwenlly, Ringland and Marshfield with just 6 respondents.

Ward	Number of Respondents
Gaer	20
Graig	14
Langstone	27
Llanwern	14
Malpas	11
Pillgwenlly	6
Ringland	6
Shaftsebury	9
Alway	9
Bettws	6
Caerleon	66
Lliswerry	12
Marshfield	6
Rogerstone	23
Stow Hill	13
Tredegar Park	22
Victoria	10
What is a Public Spaces Protection Order?	42
Allt-yr-yn	42
Beechwood	39
St. Julians	16

The graph below provides a breakdown on the feedback to the question, ***'The Council is proposing to make an Order that will require people to clean up after their dog(s) immediately if it defecates on public land. How far do you agree with this proposal?'***

From reviewing the data collated out of 369 responses regarding this question, we can clearly see that this proposal is being significantly supported by those who took part.

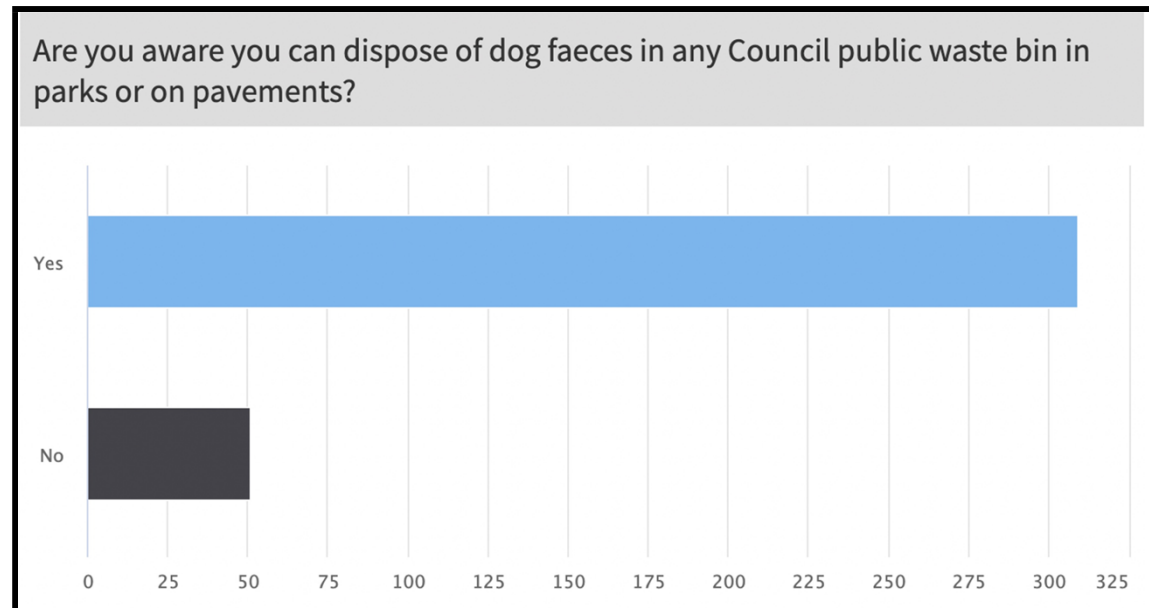


12 strongly disagree  
19 disagree  
50 agree and  
288 strongly agree



The graph below provides a breakdown on the feedback to the question, ***‘Are you aware you can dispose of dog faeces in any Council public waste bin in parks or on pavements?’***

From reviewing the data collated out of 361 responses regarding this question, most people were aware they could dispose of faeces in any Council public waste bin, however, 51 responses said no. It is proposed that a campaign is launched promoting that dog waste can be disposed of in bins located in both parks and on the public highway. This will help to promote a cleaner environment and may encourage pet owners to dispose of their waste safely.



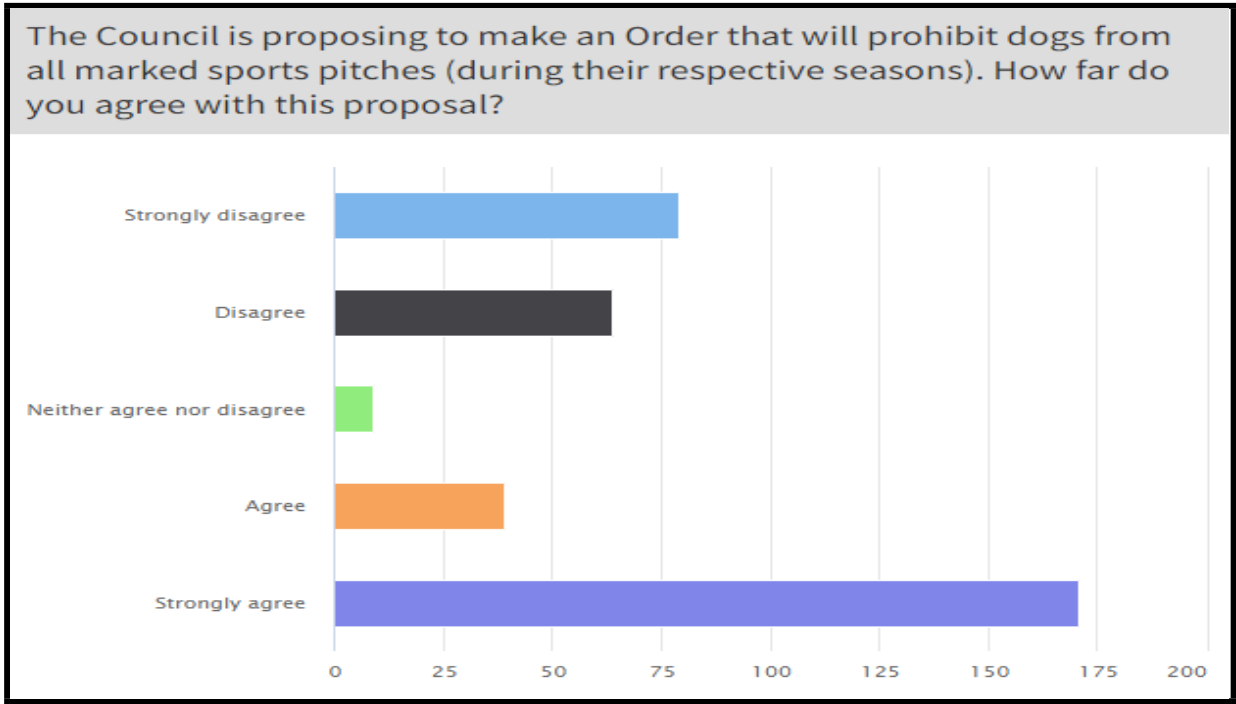
308 said yes  
51 said no

The graph below provides a breakdown on the feedback to the question, ***‘The Council is proposing to make an Order that will prohibit dogs from all marked sports pitches (during their respective seasons). How far do you agree with this proposal?’***

79 strongly disagree  
64 disagree  
9 neither agree nor disagree

39 agree  
171 strongly agree

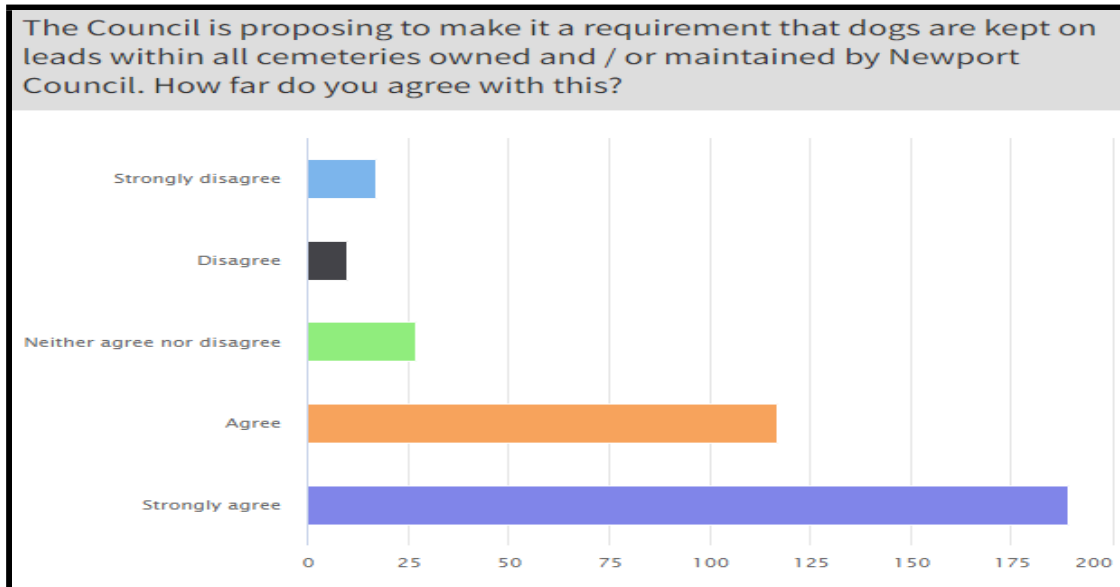
From reviewing this data we can see that just over one third of people disagreed with this proposal with over another third strongly agreeing that dogs should be prohibited from all marked sports pitches during the paying seasons.



The graph below provides a breakdown on the feedback to the question, ***'The Council is proposing to make it a requirement that dogs are kept on lead within all cemeteries owned and/or maintained by Newport Council. How far do you agree with this?'***

17 strongly disagree  
10 disagree  
27 neither agree nor disagree  
117 agree  
189 strongly agree

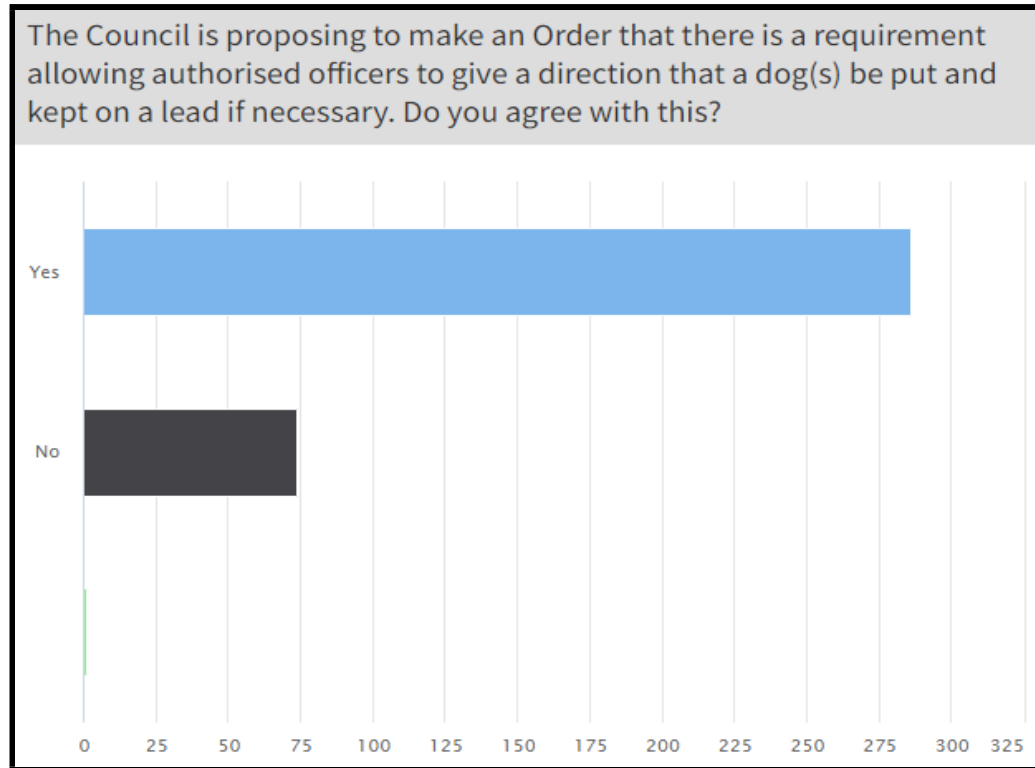
From reviewing this data there is an overwhelming amount of support in favour of this proposal.



The graph below provides a breakdown on the feedback to the question, **‘The Council is proposing to make an Order that there is a requirement allowing authorised Officers to give a direction that a dog(s) be put and kept on a lead if necessary. Do you agree with this?’**

286 said yes  
74 said no

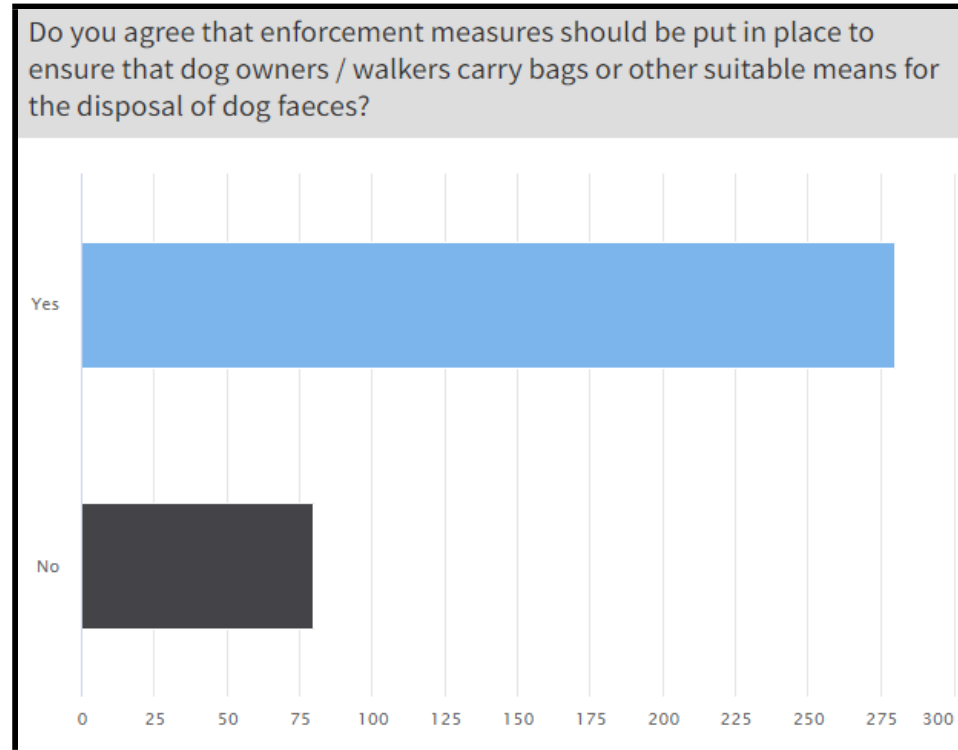
From reviewing the data below we can again see that there is overwhelming support, that a designated officer can direct people to put their dogs on a lead if necessary.



The graph below provides a breakdown on the feedback to the question, 'do you agree that enforcement measures should be put in place to ensure that dog owners/walkers carry bags or other suitable means for the disposal of dog faeces?'

280 said yes

80 said no



The table below provides a breakdown of the ethnicity of persons who completed the survey.

89% White

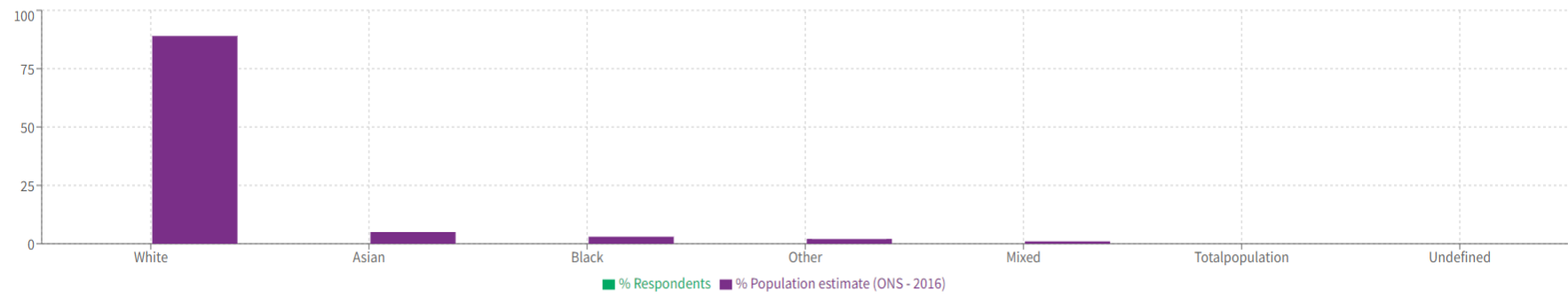
5% Asian

3% Black

2% Other

1% Mixed

Ethnicity



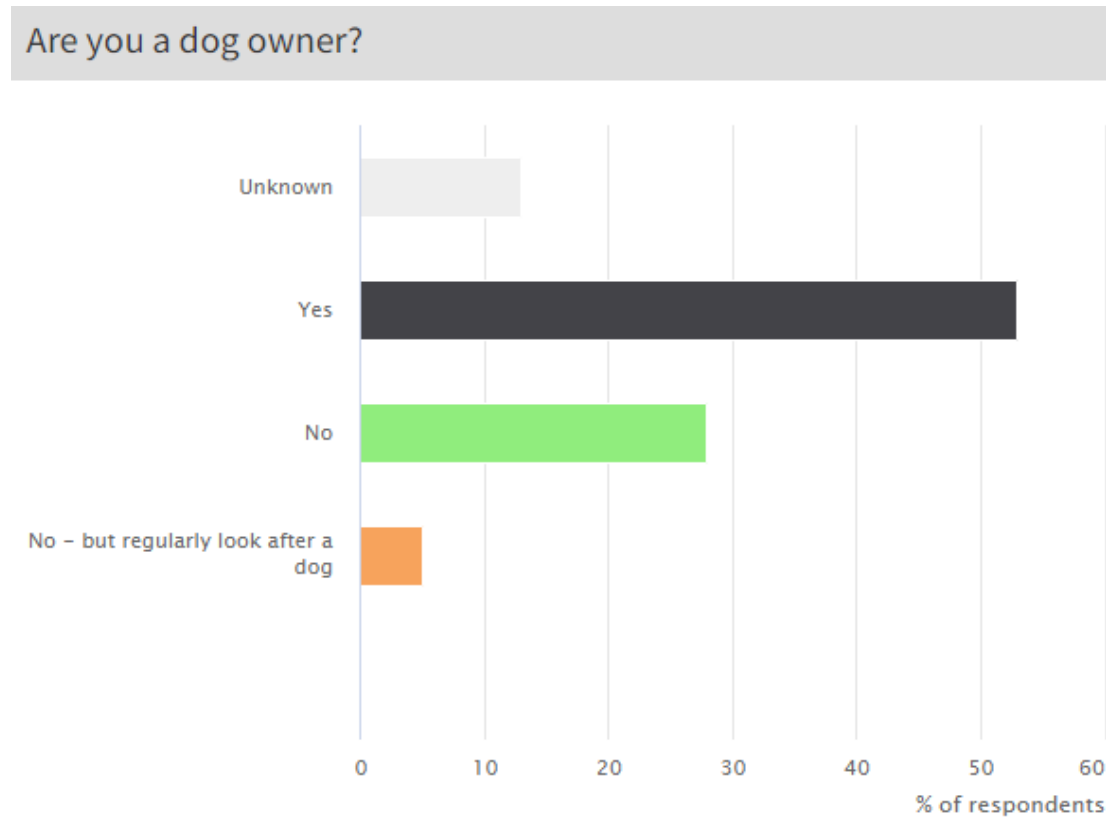
The table below shows the feedback on persons who are considered to be dog owners.

13% Unknown/chose not to answer

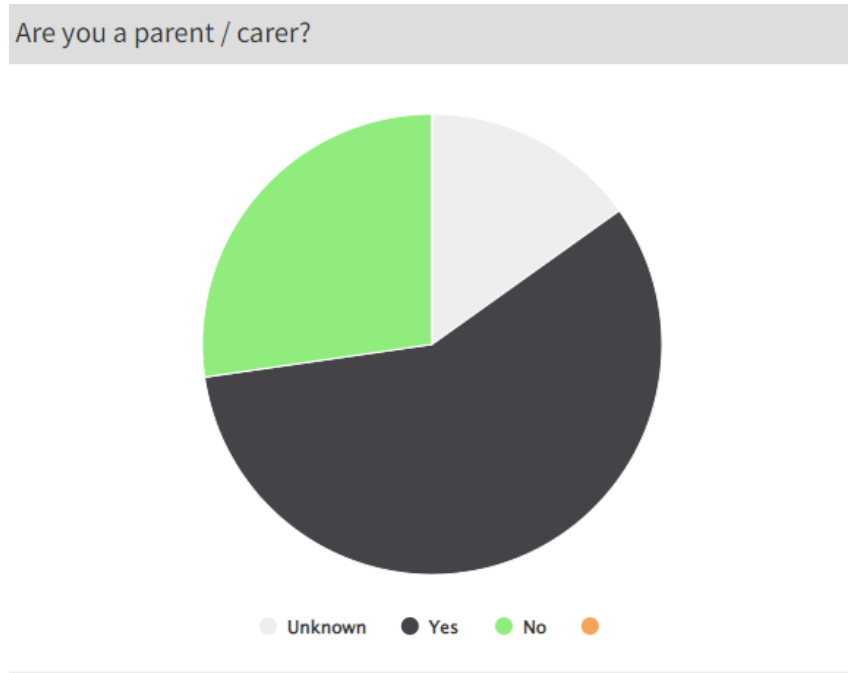
54% Yes

28% No and

5% No, but regularly look after a dog



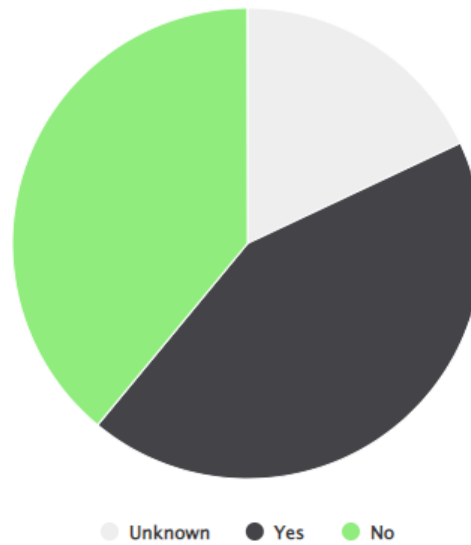
The table below shows the number of persons who completed the survey who are considered to be parent/carer.  
27% said no  
58% said yes and  
15% said unknown/chose not to answer



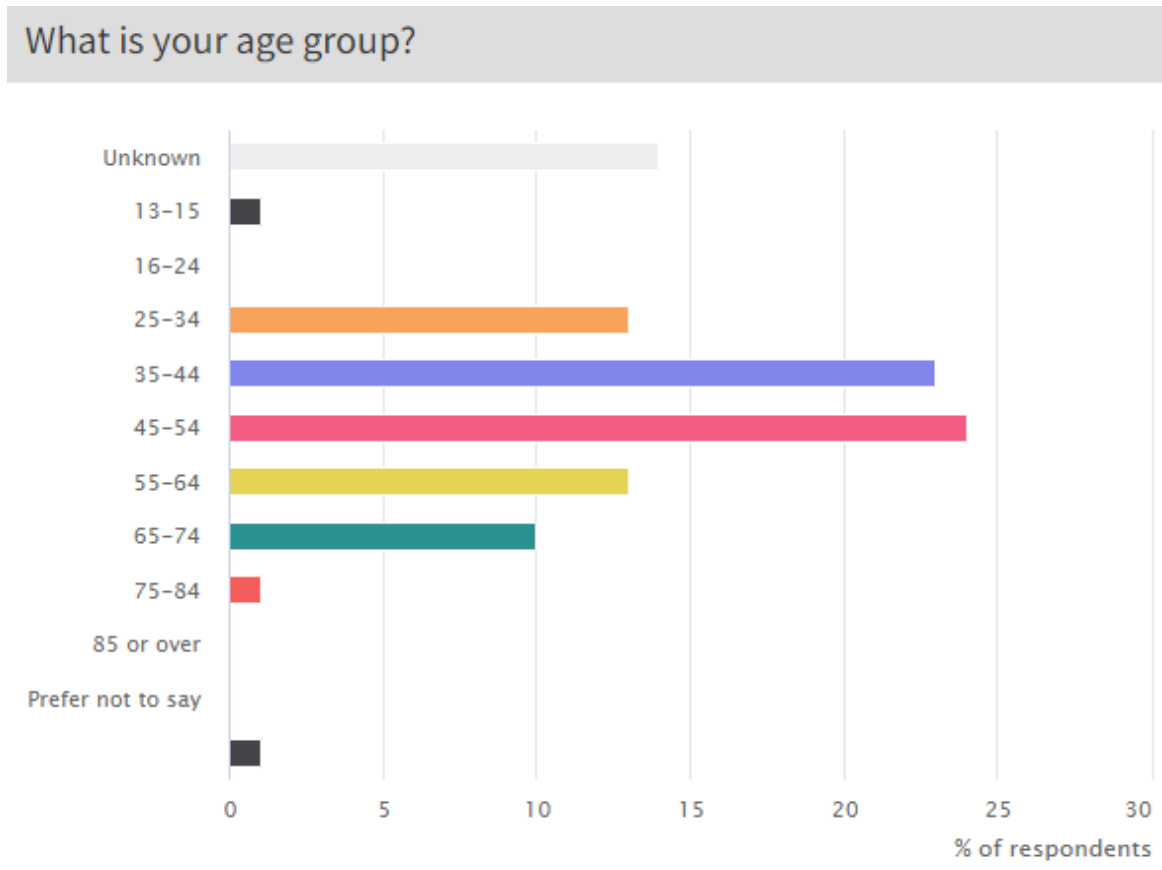


The table below shows the number of persons who completed the survey who are considered to be sports pitches users.  
43% said yes  
39% said no and  
18% said unknown or chose not to answer

Do you use any of the affected sports pitches?



The table below shows the age group of those who took part in the consultation.





## Part 3: Assessment

This section requires you to assess the potential impact of your decision on a range of groups who may experience specific disadvantages. Your assessment should be supported by evidence – either from your own engagement/consultation, similar or previous engagement, what you already know about the people who access your service, or from local and national sources of information.

Useful documents which set out information about how communities are impacted by inequalities include [EHRC – Is Wales Fairer?](#) and the council’s [COVID-19 Community Impact Assessment](#). Your decision may have both positive and negative impacts – if this is the case, please place a cross in both boxes.

### 1. Impact on people that share Protected Characteristics

[Protected Characteristics](#) are defined under the Equality Act 2010, and describe groups of people who are protected from discrimination, either in the workplace, or through the provision of goods and services. The council must consider how decisions may impact on people differently because of a protected characteristic, and how any negative impact could be reduced. National guidance on assessing equality impacts and the Public Sector Equality Duty can be found [here](#). You can also access further advice and examples of positive and negative impacts [here](#).

Protected characteristic	Impact:			<p><b>Provide further details about the nature of the impact in the sections below, considering the Public Sector Equality Duty that the council has to:</b></p> <ol style="list-style-type: none"> <li>1. Promote equal opportunity across different groups .</li> <li>2. Promote community cohesion</li> <li>3. Help eliminate unlawful discrimination/ harassment/ victimisation</li> </ol>
	Positive	Negative	Neither	
<b>Age</b>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<p>For younger people and children (or any users) of the play areas at the parks, this is a positive action, as it will restrict any fouling, safety concerns for those with a fear of dogs, and interruption by unruly dogs at the sites specifically closed off for play. Ensuring a safe and clean environment for children/users to play freely. There are also a number of youth sports teams who will benefit from the order, due to the proposed impacts of a reduction or removal of dogs from sports pitches or areas dedicated for sports and games.</p>

Protected characteristic	Impact:			<p><b>Provide further details about the nature of the impact in the sections below, considering the Public Sector Equality Duty that the council has to:</b></p> <ol style="list-style-type: none"> <li>Promote equal opportunity across different groups .</li> <li>Promote community cohesion</li> <li>Help eliminate unlawful discrimination/ harassment/ victimisation</li> </ol>
	Positive	Negative	Neither	
				<p>All people who visit the parks for exercise will also benefit from the order due to the restrictions on dog fouling, dogs being under control and the clean and safe use of facilities and sports/recreational/games areas being kept dog-free.</p> <p>For dog owners of working age (16+), there may be a negative impact in regards to beach access and restrictions for dogs, especially for those who work seasonal or shift work, as this may impact the times/dates they are able to freely exercise their dogs/dogs at a beach location.</p>
<b>Disability</b>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<p>Disabled people will have full access to sites as usual, with or without a dog. The same restrictions and changes within this order apply to those who are disabled, however all guide/support/assistance dogs are permitted within all areas of the parks and cemeteries if/when accompanying owners. For example if a guide or assistance dog is accompanying a person into the children’s play area they will be walked on a lead.</p> <p>Disabled people who do not live locally, those who rely on public or private transport arrangements and those who can attend only at specific times/dates, may be impacted negatively when accessing the beach areas noted within the order, due the availability and reliance on external providers of transport, or the restrictions of free access at specified times.</p> <p>This order will aim to reduce the occurrence or likelihood of people who are immobile, pregnant, unsteady on foot, or who are at risk of injury of a fall occurs.</p>
<b>Gender Reassignment/ Transgender</b>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	There will be no impact, either positive or negative in relation to this specific protected characteristic.

Protected characteristic	Impact:			<p><b>Provide further details about the nature of the impact in the sections below, considering the Public Sector Equality Duty that the council has to:</b></p> <ol style="list-style-type: none"> <li>1. Promote equal opportunity across different groups .</li> <li>2. Promote community cohesion</li> <li>3. Help eliminate unlawful discrimination/ harassment/ victimisation</li> </ol>
	Positive	Negative	Neither	
<b>Marriage or civil partnership</b>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	There will be no impact, either positive or negative in relation to this specific protected characteristic.
<b>Pregnancy or maternity</b>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	Pregnant people or those who have recently given birth may positively benefit from the introduction of this order, due to the reduction in the occurrence of dogs running or not being under suitable control in parks, cemeteries and other locations listed within the order, when using these areas. This order will aim to reduce the occurrence or likelihood of people who are immobile, pregnant, unsteady on foot, or who are at risk of injury of a fall occurs.
<b>Race</b>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	There will be no impact, either positive or negative in relation to this specific protected characteristic.
<b>Religion or Belief or non-belief</b>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<p>This order will have a particularly positive impact on those who share this protected characteristic. The peace, tranquillity and solace mourners/visitors seek when attending funerals, visiting or tending to graves will be positively impacted by the requirement for all dogs to be kept on a lead. It will mean less disruption from dogs who are not kept under control across the cemetery sites, and will ensure that fouling at sacred areas of burial and remembrance are strictly adhered to and thus avoiding distress and health and safety concerns where mourners or visitors are in close physical contact with grounds and headstones.</p> <p>The belief held by many religions (specifically those buried at the cemeteries in Newport; Christian, Catholic, Roman Catholic, Orthodox, Muslim, non-denominational as well as those who are not religious but follow set belief systems) is that the ground is consecrated, holy and a place which must be held with the utmost respect for loved ones' final resting place. It is important for followers of these religions that respect for all areas and grounds at cemeteries are free from unnecessary disruption and are kept in clean order. The order proposed will ensure that dogs cannot 'run free' amongst graves and burial plots and will avoid fouling in these areas.</p>

Protected characteristic	Impact:			<p><b>Provide further details about the nature of the impact in the sections below, considering the Public Sector Equality Duty that the council has to:</b></p> <ol style="list-style-type: none"> <li>Promote equal opportunity across different groups .</li> <li>Promote community cohesion</li> <li>Help eliminate unlawful discrimination/ harassment/ victimisation</li> </ol>
	Positive	Negative	Neither	
				<p>Those who hold no belief, or who do not maintain the same beliefs as mentioned above, will still be able to utilise the cemeteries for dog walking, providing that dogs are on lead. People can still tend graves and walk amongst the cemetery graves with dogs, provided the order is adhered to.</p> <p>The distress and upset caused by dog fouling and dogs who are not under control, to those mourning is somewhat mitigated by the implementation of this order, however the negative impact on those using the cemeteries solely for dog exercising can only be mitigated by using alternative areas and facilities locally.</p>
<b>Sex</b>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	There will be no impact, either positive or negative in relation to this specific protected characteristic.
<b>Sexual Orientation</b>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	There will be no impact, either positive or negative in relation to this specific protected characteristic.

## 2. Impact on Welsh Language

The Welsh Language (Wales) Measure specifies that for all policy decisions, the council must consider the effects (both positive and negative) on the Welsh language. For further guidance on Welsh language considerations see [here](#).

	Impact:			
	Positive	Negative	Neither	
<b>Welsh Language</b>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<p>All public documents including banners, posters and the consultation documents were made available in both English and Welsh. Any future signage concerning the PSPO, including the order and any issued FPN's will be issued bilingually/available in Welsh.</p> <p>There will be no impact, either positive or negative in relation to this specific protected characteristic.</p>



**1. Please describe how you have ensured your engagement has considered the view of Welsh speakers in Newport.**


We have worked closely with the City Council's Welsh Language Officer, to ensure that all public documents have been compliant.





### 3. The Sustainable Development Principle

The Well-being of Future Generations Act puts in place a sustainable development principle which helps organisations consider the impact they could have on people living in Wales in the future, and ensure they are focused on tackling long-term challenges. Below, consider how your decision promotes, advances, or contradicts the [5 ways of working](#) which underpin the sustainable development principle. You can access further guidance on considering the sustainable development principle [here](#).

<p>Long term</p> 	<p><i>The importance of balancing short-term needs with the need to safeguard the ability to also meet long-term needs.</i></p>	<p>The introduction of Public Space Protection Orders within Cemeteries, Parks and Countryside facilities, brings Newport City Councils (NCC) provisions in line with other neighbouring Local Authorities. The introduction of the PSPOs will replace the now expired Dog Control Order. This will help to provide a safer environment for everyone to take part in outdoor recreation including formal and informal play, without fear or unwanted contact with a dog that is being exercised off a lead. It also assists in reducing the danger of persons coming into contact with dog faeces that has failed to be appropriately disposed of. Although no such cases have been reported to the city Council, it has been widely reported upon throughout the UK and locally that children and adults have suffered from gastrointestinal parasites and even blindness, when coming into contact with dog faeces when taking part in formal sports and informal play. The introduction of the Dog Control Orders will ensure that Newport City Council is continually striving to provide a safe and inclusive environment, for all people to take part in different forms of Leisure activities long term, whilst also providing suitably allocated locations and spaces where dogs can freely be exercised, without the fear of owners being challenged. Longer term through the implementation of this order, residents and visitors will be able to feel more safe, comfortable and at ease when using facilities or accessing areas where the PSPO is in place, in the knowledge that there will be a reduced possibility of dog fouling, or freely roaming dogs who are a nuisance and out of control..</p>
<p>Prevention</p> 	<p><i>Putting resources into preventing problems occurring or getting worse</i></p>	<p>The Order would allow for Council Officers and Gwent Police to demand a dog is placed on a lead <b><u>if it is deemed as being a nuisance or could cause harm</u></b>. It must be pointed out though that the wording of the legal</p>

		<p>order states that this will only take place if it is deemed necessary to do so. Signage will also be displayed to remind people of their responsibilities in an area when officers are not present.</p> <p>The proposed PSPO will help to:-  Reduce the risk to public health, especially the vulnerable and young children  Reduce customer complaints of dog fouling or nuisance dogs,  Reduce the stress and upset to those visiting loved one's graves,  Help to promote and provide a safe environment for leisure and play opportunities, and  Provide pet owners with the opportunity to exercise their pets without fear of prejudice.</p>
<p>Integration</p> 	<p><i>Considering how the public body's well-being objectives may impact upon each of the well-being goals, on their other objectives, or on the objectives of other public bodies.</i></p>	<ul style="list-style-type: none"> <li>• <i>A prosperous Wales</i>  This report supports the following Well-being of Future Generations Goals and NCC Well-being Objective number three; to enable people to be healthy, independent and resilient, offering a diverse range in services and opportunities to residents and non-residents of Newport, with clear guidance on what is and is not acceptable. Services and land locations have been carefully considered with a full range of access opportunities put forward.</li> <li>• <i>A resilient Wales</i>  This proposal demonstrates a flexibility of approach in providing access to public open space, based upon different types of usage and considers a range of intersectional protected characteristics and demographics in order to meet the needs and demands of the communities we serve. Failure to listen and provide inclusive opportunities, could lead to the Council being deemed as acting inappropriately in failing to deliver a statutory function.</li> <li>• <i>A healthier Wales</i></li> </ul>

		<p>To help provide an environment where everyone can socialize, exercise and take part in formal and informal leisure activities. Providing access to a range of public open space which is fit for purpose for safe sporting activities, skill building and includes interactive safe play spaces as well as areas where dogs can interact and freely be exercised on and off leads. To reduce/stop the mental distress of either finding dog waste/or observing dogs urinating on graves or memorialization. All of these factors help to support people's physical and mental well-being.</p> <ul style="list-style-type: none"><li>• <i>A more equal Wales</i> To provide an outdoor environment where individual needs are met and facilitated in a safe way, ensuring that no persons are excluded, through the management of a more targeted, adaptive approach rather than a blanket approach to the adoption of the PSPO's across all public open spaces. This ensures a more equal Newport and demonstrates that we have listened to the needs of those visiting our leisure and public open spaces.</li><li>• <i>A Wales of more cohesive communities</i> Providing the PSPO's will provide safe spaces for the whole community, demonstrating that Newport City Council is committed to working with and listening to the people of Newport and supports all residents and visitors in safely using and enjoying public facilities and areas (managed by the Council).</li><li>• <i>A Wales of vibrant culture and thriving Welsh Language</i> All public documentation produced concerning the PSPO's has been made available in the Welsh language. This helps to raise awareness and promote the Welsh language.</li><li>• <i>A globally responsible Wales</i> This proposal does have the potential of generating income from the issuing of a fixed penalty fine. Such orders can be enforced by a police</li></ul>
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		<p>officer, police community support officer and council officers. A breach of the Order is a criminal offence and can be dealt with through the issuing of a Fixed Penalty Notice of up to £100, or a prosecution via the courts which can result in a level 3 fine, £1000. Income from any fixed penalty fines will accrue to the service area budget as an income line. In other service areas such as Public Protection, such income is used to reduce the net operating budget. Potentially an anticipated income could be used to fund additional enforcement posts, as part of the budget case for the creation of more employment.</p>
<p>Collaboration</p> 	<p><i>Working together to deliver objectives.</i></p>	<p>By Introducing the Public Space Protection Order we have measured our approach against other neighbouring local authorities of a similar size and demographic. We believe that this is fundamental to our tourism economy, as well as contributing to the education, health and well-being of our residents. It is imperative that the council's Parks &amp; Outdoor Recreation and Countryside Services, and infrastructure, is of the highest standard, to continue to provide physical activity and education opportunities, along with partnership working with key stakeholders such as Newport Live, Keep Wales Tidy, Gwent Wildlife Trust, Sport Wales, WRU, WFA, RSPB and volunteers and friends groups. This can only be achieved if there is continued and planned investment into such community and green infrastructure across Newport.</p> <p>The proposed PSPO will be adopted for a period of three years, during which we will continue to monitor the implementation of the adopted PSPO by taking feedback from all customers, monitoring of customer complaints via the Contact Centre, to analyse what changes may need to be considered for extending the PSPO's beyond year three.</p>
<p>Involvement</p> 	<p><i>Involving those with an interest and seeking their view - ensuring</i></p>	<p>This process has been widely consulted upon by using a public online platform called 'Common Place.' This ran for a period from 18<sup>th</sup> November – 24<sup>th</sup> December 2021 with a copy of the consultation document and all the</p>

	<p><i>that those people reflect the diversity of the area.</i></p>	<p>relevant maps being available to view online. The consultation was promoted through the City Council's website, social media platforms and through the displaying of banners and notices in key areas.</p> <p>In addition, to the above, specific letters were sent to key stakeholders, interested parties and partners to try and encourage as much feedback as possible. Such parties include those who have raised concerns and complaints regarding dog fouling and the exercising of dogs on and off leads.</p>
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## 4. Socio-economic Duty

The [Socio-economic Duty](#) is set out in the Equality Act 2010, and requires the council, when making strategic decisions, to pay due regard to the need to reduce the inequalities of outcome that result from socio-economic disadvantage. Inequalities of outcome are felt most acutely in areas such as health, education, work, living standards, justice and personal security, and participation.

A 'strategic decision' is defined by Welsh Government as a decision **which affects how the council fulfils its statutory purpose over a significant period of time and does not include routine 'day to day' decisions**. Strategic decisions include:

- Corporate plans
- Setting wellbeing, equality and other strategic objectives
- Changes to, or development of public services
- Strategic financial planning
- Strategic policy development

If you do not think your decision meets this definition, and you do not plan on carrying out a Socio-economic Duty Assessment in this section, please provide your rationale below. Any decision which is presented to a Cabinet Member, at Cabinet or Council will be viewed as a strategic decision.

Advice has been sought from the Connect Communities Team that this is not a strategic decision, therefore, this section of the FEIA is not applicable.

If your decision does meet the definition, please consider the impact of your decision on the socio-economically disadvantaged groups, and areas of inequality that may arise from socio-economic disadvantage contained in the matrix below. The groups listed are not exhaustive and you should consider any additional groups relevant to your decision who may experience socio-economic disadvantage in the following ways:

- **Low Income/Income Poverty** - cannot afford to maintain regular payments such as bills, food, clothing, transport etc.
- **Low and/or no Wealth** - enough money to meet basic living costs and pay bills but have no savings to deal with any unexpected spends and no provisions for the future
- **Material Deprivation** - unable to access basic goods and services i.e. financial products like life insurance, repair/replace broken electrical goods, warm home, hobbies etc.)
- **Area Deprivation** - where you live (rural areas), where you work (accessibility of public transport)

- Socio-economic Background – for example, parents’ education, employment and income

Indicate a positive or negative impact, or both where they apply, and the severity of this impact by coding the sections of the grid based on the below. *If there is no/neutral impact, please leave blank.*

Negative Impact		Positive Impact	
N1	Negative impact – mild	P1	Positive impact – mild
N2	Negative impact – moderate	P2	Positive impact – moderate
N3	Negative impact – significant	P3	Positive impact – significant
N4	Potential for negative impact (but unsure)	P4	Potential for positive impact (but unsure)

Areas of inequality that may arise from socio-economic disadvantage – definitions							
<b>Education</b> :The capability to be knowledgeable, to understand and reason, and to have the skills and opportunity to participate in the labour market and in society							
<b>Work</b> : The capability to work in just and favourable conditions, to have the value of your work recognised, even if unpaid, to not be prevented from working and to be free from slavery, forced labour and other forms of exploitation							
<b>Living Standards</b> : The capability to enjoy a comfortable standard of living, in appropriate housing, with independence and security, and to be cared for and supported when necessary.							
<b>Justice, Personal Security and Community Safety</b> : The capability to avoid premature mortality, live in security, and knowing you will be protected and treated fairly by the law							
<b>Health</b> : The capability to be healthy, physically and mentally, being free in matters of sexual relationships and reproduction, and having autonomy over care and treatment and being cared for in the final stages of your life							
<b>Participation</b> : The capability to participate in decision making and in communities, access services, know your privacy will be respected, and express yourself							
Areas of inequality							
Groups	Living Standards	Work	Health	Education	Justice and community safety	Participation	Physical Environment
Children living in poverty							
Low income households without dependent children							
Unemployed young people							
Long term unemployed							
Homeless households							
Refugees, migrants and asylum seekers							

Deprived neighbourhoods - WIMD rank in 10% most deprived LSOA							
People on Universal Credit / income related benefits							
Adults with no qualifications or low qualifications							
People living in low quality housing or in Houses of Multiple Occupation							

**1. What evidence do you have about socioeconomic disadvantage and inequalities of outcome in relation to this decision?**

*Please expand on the information provided in the matrix, giving reasons for your assessment of both positive and negative impacts. You may like to consider your experience of current service delivery, recent engagement or consultation or any national/local research relevant to your policy decision.*

*For any positive impacts, please indicate the [Wellbeing Goal](#) and/or [Wellbeing Objective](#) that this contributes to as set out in the previous section.*

**2. Please describe how you have ensured your engagement has considered the views of people living in Newport who are affected by socio-economic disadvantage.**

**3. Does this decision contribute to a cumulative impact?**

- A. *Consider your decision in the wider context of your service area and the organisation. Is this part of, or does it contribute to, a series of decisions that have negative impacts for the same groups of people, or the same area of Newport (e.g. withdrawal of multiple services).*
- B. *Consider whether your decision has a cumulative impact because of intersectionality – i.e. have you identified impacts on people that share Protected Characteristics who will be further disadvantaged by socio-economic impacts.*

**Part 3: Actions and Outcomes**



Considering any negative impacts that you have identified, indicate below how you will reduce these, and how you will monitor potential impact. Further guidance on how to complete your action plan can be found [here](#).

IMPACT ON PEOPLE THAT SHARE PROTECTED CHARACTERISTICS			
Summary of impact	Action to reduce negative impact	How this impact will be monitored	Owner
For dog owners of working age (16+), there may be a negative impact in regards to beach access and restrictions for dogs, especially for those who work seasonal or shift work, as this may impact the times/dates they are able to freely exercise their dogs/dogs at a beach location.	Customers who may wish to exercise their dog off a lead during a time when restrictions to access are in place. There is a designated dog exercise area managed by Public Protection at Coronation Park, which can be booked in advance, thus allowing the customer to be allocated a time which is suitable to their needs.	Annually assess the usage figures of those using this facility. Do we need to promote better usage of this facility through advertising? Conduct a survey with existing customer base and online to gain an understand, of what are the reasons for using or not using this facility to its potential.	Environment & Public Protection
Disabled people will have full access to sites as usual, with or without a dog. The same restrictions and changes within this order apply to those who are disabled, however all guide/support/assistance dogs are permitted within all areas of the parks and cemeteries if/when accompanying owners. For example if a guide or assistance dog is accompanying a person into the children's play area they will be walked on a lead. Disabled people who do not live locally, those who rely on public or private transport arrangements and those who can attend only at specific times/dates, may be impacted negatively when accessing the beach areas noted within the order, due the availability and reliance on external	Customers who may wish to exercise their dog off a lead during a time when restrictions to access are in place. There is a designated dog exercise area managed by Public Protection at Coronation Park, which can be booked in advance, thus allowing the customer to be allocated a time which is suitable to their needs.	Annually assess the usage figures of those using this facility. Do we need to promote better usage of this facility through advertising? Conduct a survey with existing customer base and online to gain an understand, of what are the reasons for using or not using this facility to its potential.	

providers of transport, or the restrictions of free access at specified times.			
<b>IMPACT ON WELSH LANGUAGE</b>			
<b>Summary of impact</b>	<b>Action to reduce negative impact</b>	<b>How this impact will be monitored</b>	<b>Owner</b>
<b>SOCIO-ECONOMIC IMPACTS</b>			
<b>Summary of impact</b>	<b>Action to reduce negative impact</b>	<b>How this impact will be monitored</b>	<b>Owner</b>
<b>SUSTAINABLE DEVELOPMENT PRINCIPLE</b>			
<b>Summary of impact</b>	<b>Action to reduce negative impact</b>	<b>How this impact will be monitored</b>	<b>Owner</b>

Once your FEIA is complete, please forward to [ncequality@newport.gov.uk](mailto:ncequality@newport.gov.uk)